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The Evolving Landscape of Controlled Substances: 2026 Regulatory Updates, Technology Innovations, and Stewardship Best Practices

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Disclosure

The speakers do not have any vested interest in or affiliation with any corporate organization offering financial support or grant monies for this continuing education activity, or any affiliation with an organization whose philosophy could potentially bias my presentation (within the last 12 months).

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Dual Presenters

- Dr. Matthew Seamon**
 - Pharmacist, Attorney
 - University based academician
 - Will bring a legal-regulatory framework to controlled substances and a perspective on how policy and practice is shifting both state and federally, impacting pharmacists and technician responsibilities
- Dr. Jessica Lemoine**
 - Pharmacist, Master's Health-System Pharmacy Administration
 - Hospital based clinician
 - Will bring a practical viewpoint on current issues with controlled substance including the evolving role of technology and the central role of pharmacists and technicians

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Objectives

Pharmacist

- Discuss federal and Florida laws impacting the prescribing & dispensing controlled substances, including recent regulatory changes impacting patient access including the State's Standing Order Naloxone requirements.
- Evaluate the appropriate therapeutic legitimacy of controlled substance prescriptions by utilizing E-FORSCE (Florida's Prescription Drug Monitoring Program), opioid stewardship principles, technology and risk mitigation strategies.
- Analyze controlled substance prescriptions to identify legitimate medical prescriptions & appropriate therapeutic value via drug utilization review, including drug-drug interactions, therapeutic duplication, adverse effects, and high-dose or low-dose prescribing concerns, while applying diversion prevention best practices.
- Implement best practices and protocols to improve controlled substance stewardship, patient safety, regulatory compliance, and diversion prevention using technology, monitoring, education, and interdisciplinary collaboration.
- Describe counseling approaches and referral strategies for patients with opioid prescriptions, including education regarding the Statewide Standing Order for Naloxone, proper storage and disposal, and referral to available treatment resources for opioid dependence, addiction, misuse, or abuse.

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Objectives

Pharmacy Technician

- Explain technician responsibilities related to controlled substance handling, documentation, inventory reconciliation, security, and recordkeeping, consistent with Federal and Florida laws and updates.
- Recognize signs of diversion, misuse, or prescriptions lacking a legitimate medical purpose, and describe appropriate reporting procedures and technician responsibilities within the pharmacy workflow.
- Describe technician support roles in pharmacist-led Prescription Drug Monitoring Program (PDMP) utilization, opioid stewardship, patient education regarding proper storage and disposal of controlled substances, and naloxone education under Florida Law.
- Discuss workflow processes, including the use of technology that support pharmacist oversight of drug utilization review (DUR) concerns, including identification of potential drug-drug interactions, therapeutic duplication, adverse effects, and dosing guidelines while maintaining controlled substance best practices.
- Describe team-based strategies that promote controlled substance security, patient safety, diversion prevention, naloxone access, and referral of patients to available treatment resources for opioid dependence, addiction, misuse, or abuse.

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The climax occurred on May 26, 2012 in Miami Florida when Rudy Eugene, naked and growling like a dog, attacked Ronald Poppo and ate his face off. The attack only ended when a police officer shot Eugene multiple times.

2025 photo of Matthew Perry at a movie premiere. Right, a vial of ketamine. (Associated Press)

By Hannah Fry, Nathan Solis and Richard Winton
Aug. 16, 2024 Updated 1:38 PM PT

Los Angeles Times

CALIFORNIA

Matthew Perry's shocking last month on ketamine: 'I wonder how much this moron will pay'

2025 photo of Matthew Perry at a movie premiere. Right, a vial of ketamine. (Associated Press)

By Hannah Fry, Nathan Solis and Richard Winton
Aug. 16, 2024 Updated 1:38 PM PT

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Warm-Up: Name That Schedule!

- Carisoprodol
- Sodium Oxybate
- Heroin
- FLAKKA
- Codeine
- HGH
- Ayahuasca
- Psilocybin
- Cannabis
- Ketamine
- Buprenorphine

- Butalbital/Aspirin/Caffeine
- Tapentadol
- Phenobarbital/Hyoscyamine /Atropine/Scopolamine
- Codeine + Guaifenesin
- Tramadol
- Hydrocodone/acetaminophen
- Meperidine
- Ketorolac
- Cannabidiol
- Promethazine w/codeine
- Alprazolam

DEA Drug Schedules: [dea.gov/drug-information/drug-scheduling](https://www.dea.gov/drug-information/drug-scheduling)

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DEA Regulatory Lightning Updates

Partial Fills C2 Now Permitted DEA permits partial fills of Schedule II prescriptions. Remaining quantity may be filled within 30 days of the original date.	Two-Step Loss Reporting Update Theft/significant-loss reporting: initial notification in writing within 1 business day and a detailed report within 15 days (Form 106).
Marijuana Rescheduling DEA rescheduling hearings for cannabis (Schedule I → III) ongoing. Schedule III status would still be federally regulated marijuana.	C-II E-Script Transfer allowed prior to initial filling DEA amended regulations to allow transfer of electronic C-II prescriptions for initial filling to prevent treatment delays.
Mail-Back Envelopes Available Pharmacies may request pre-paid drug mail-back envelopes from the manufacturers that are part of the DA REMS.	Suspicious Orders — SORS enhanced oversight and enforcement All DEA distributors must report suspicious orders via SORS. FL Statute 499.0121 applies, including the >7,500 units/month max.

DEA: [deadiversion.usdoj.gov](https://www.deadiversion.usdoj.gov) | theftdiv.blog.com (2023-2028) | FL Statute 499.0121

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Florida Legislative & Regulatory Updates

HB 519 — EMS Paramedics Administration of Controlled Substances Paramedics may now administer certain CS under supervision. Creates new pharmacy/EMS interfaces and documentation.	Fentanyl Testing — Gages Law 395.1042 Hospitals test for fentanyl urine drug screens for possible drug overdose or poisoning. If positive confirmation test required.
ICD-10 Documentation required for billing Opioid diagnoses require ICD-10-CM codes for billing. Most FL pharmacies/systems treat ICD-10 as operationally required.	SB 136 Cannabis Employment Testing Died in Health Policy Public employer cannot act against an employee simply for testing positive for cannabis on a pre-employment drug screen.
FL CS/SB 844: Sickle Cell Management Continuing Education CE Course on Validating CS biennially must contain information on treating sickle cell disease. Approved by Governor 3/27/26.	Bills to Monitor and be Aware Several proposed CS regulatory changes failed this session including delegation of prescribing authority and kratom classifications.

FL Statutes 456.44, 499.0121, HB 519 (2025) | 21 U.S.C. 823a, SUPPORT Reauthorization PL 119-44 (Dec 2025)

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A Peek Into the (Not So Far) Future: AI in Prescribing & Dispensing

Utah 2026 Pilot Iowa, Idaho UT piloting autonomous AI agent authorized (Jan 2026) to provide refills for 192 drugs without direct prescriber involvement; other states exploring similar: Google Doctronic.	Generative AI drug-seeking bots AI systems capable of generating convincing symptom narratives or telehealth chats designed to obtain stimulants, testosterone, benzodiazepines, or pain medications.
Corporate Analytics Increasingly Required Major pharmacy systems deploying algorithmic (overdose) risk scoring to flag/block high-risk prescribers — equity and due-process concerns raised. Can predict overdoses.	DEA ARCOS and Heightened DEA Analysis ARCOS increasingly used in real-time risk management, civil litigation, criminal prosecution, and administrative enforcement actions.
EHR Dashboards Becoming Universal For Accountability Real-time stewardship dashboards: MME trends, PDMP compliance, naloxone rates, benzo co-prescribing	Hospital Expectations DEA assumes predictive analytics: ADC usage patterns, wastage analysis, kit/box returns, prescriber-level outlier detection.

<https://www.doctronic.ai/prescription-refill/> | ADHP 2022: 7916 1345-54

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Telehealth & Controlled Substances: 2026 Status

7M+

CS prescriptions issued via telemedicine without a prior in-person visit in 2024 (HHS.gov)

- DEA extended COVID-era telemedicine CS flexibilities again (4th time) through December 31, 2026
- Federally clinicians may prescribe Schedule II-V via audio-video telehealth without prior in-person evaluation [C2 exceptions]
 - Ryan Haight Exemption
 - Florida no CII telehealth prescriptions with limited exceptions
- Audio-only telehealth permitted for Schedule III-V OUD medications (e.g., buprenorphine)
- ~16% of all 44.6 million CS prescriptions in 2024 issued without prior in-person evaluation
- DEA is buying time with extensions — expect tightening once permanent rule is finalized

DEA Telemedicine Extension (2026): [dea.gov](https://www.dea.gov) | HHS Telemedicine Report 2024: hhs.gov | McDermott Will & Emery analysis (2025)

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Florida Telehealth & Controlled Substance Rules (FS 456.47)

- COVID-era federal flexibility continues through 12/31/2026
- Florida PROHIBITS prescribing Schedule II via telehealth**
 - Exceptions: hospice, LTCF, inpatient hospital, neurologists, and psychiatric patients
- Out-of-state prescribers may register as FL out-of-state telehealth providers; may ONLY use a FL-licensed or nonresident pharmacy to fill
- E-FORCSE (PDMP) check mandatory prior to prescribing/dispensing
- ICD-10 coding and indication documentation for opioids is operationally required for CS dispensing
- Regulatory tension: federal flexibility is loosening while Florida maintains stricter CS prescribing restrictions — pharmacists must know both

FL Statute 456.47 (Telehealth) | FL Health Source: flhealthsource.gov/telehealth/reqs | Ryan Haight Act: 21 U.S.C. 831

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DEA Proposed Special Telemedicine Registration Framework Jan 2025

Tier 1 — Telemedicine Prescribing Registration Schedule II–V controlled substances. No prior in-person evaluation required for enrolled telemedicine practitioners.	Tier 2 — Advanced Telemedicine Registration Schedule II: Board-certified psychiatrists, hospice physicians, neurologists, and pediatricians may prescribe Schedule II–V via telehealth.
Tier 3 — Platform Practitioner Registration Digital online health companies dispensing entities/telemedicine platforms may dispense Schedule II–V with platform registration. State registrations also required.	PDMP Nationwide Check Special registration triggers a nationwide PDMP check. Implementation delayed approximately 3 years after final rule publication to allow for infrastructure and state authorizations.
Buprenorphine OUD Expansion FINAL RULE Up to 6-month supply of buprenorphine for OUD via telemedicine; PDMP review required before prescribing (lookback ~1 year).	VA Continuity of Care FINAL RULE VA providers may prescribe/fill without in-person evaluation if patient had prior in-person visit at another VA facility.

DEA Proposed Rule: [federalregister.gov/d/2025-01536](https://www.federalregister.gov/d/2025-01536) | Proposed: January 15, 2025 | [dea.gov/telehealth-faq](https://www.dea.gov/telehealth-faq)

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Platform Practitioner Registration Proposed Rule

30%
 Retail pharmacies operating between 2010-2020 closed by 2021

~15-30M
 Americans have used DTC telehealth platforms like Amazon, For Him, Ro for prescriptions

- Community pharmacy closures at a critical threshold
- Digital pharmacies have moved from niche to SuperBowl status
- Under proposed DEA rules, online platforms that dispense controlled substances as an intermediary in the remote prescribing process would register with the DEA as a special registrant.
 - Have to maintain a *State Telemedicine Registration* for every state in which a patient is treated
 - Heightened prescription, recordkeeping, and reporting requirements
- Considerations for hospital pharmacists include fragmented medication histories, need for complete PDMP checks, challenges for continuity of care, inheriting monitoring failures, and expanded stewardship responsibilities

90 FR 6541 Special Registrations for Telemedicine and Limited State Telemedicine Registrations Proposed Rule

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The Core Tension: Law vs. Practice: The “swinging of the pendulum”

Law is Moving Toward ACCESS Controlled Substances - Telehealth CS prescribing extended through 12/31/2026. - Buprenorphine access expanded. No X registration. No patient limit. 6-month supply via telehealth. - Pharmacist prescriptive authority expanding in more states including controlled substances. - Methadone pathways broadened toward medicalization. - MOUD barriers actively reduced at federal level. - Corresponding responsibility doctrine being questioned.	Practice is Moving Toward RESTRICTION of Controls - Rosenhan Famed Study and patient labeling. - Pharmacists refusing valid prescriptions out of fear and oversight. - Avoiding telehealth Rx due to ambiguous red flag doctrine. - Corporate metrics penalizing dispensing volume. - Fear of DEA audits creating de facto opioid deserts. - Algorithmic scoring blocking legitimate prescribers. - Patients labeled based on demographics vs. clinical need
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thefieldlawblog.com/prescribing/dispensing-outside-usual-course-2026/ | [ASAM MOUD Access Statement \(Jul 2024\): asam.org](https://www.asam.org/moud-access-statement) | [ASHP DEA Registration Guidance \(Mar 2025\)](https://www.asam.org/moud-access-statement)

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Hospital Pharmacists and Telehealth Spillover

- Patients increasingly arrive with telehealth-prescribed controlled substances
 - Hospital pharmacists must reconcile with internal formulary and policies
- Clinical tension: continue vs. reassess vs. discontinue outpatient CS during admission — no universal national standard exists
- Legitimacy concerns: high-volume, out-of-state telehealth prescribers with fragmented documentation present real verification challenges
- PDMP requirements increases corresponding responsibility obligations at the inpatient level
- Hospital pharmacists now adjudicate both community AND telehealth prescribing decisions — a fundamentally expanded gatekeeping role

DEA Telehealth Extension: [dea.gov](https://www.dea.gov) | FL Statute 456.47 | Ryan Height Act 21 U.S.C. 831

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Opioid Stewardship Programs (OSP): The Hospital Gap

23%
 of U.S. acute care hospitals have adopted a formal Opioid Stewardship Program (JCAHO data)

- The Joint Commission (TJC) has pain management standards (NPC#6); however, adoption of OSP remains low
- ✓ Patient eligibility, prescriber education, auditing, data-driven metrics, naloxone use, MAT integration, formulary monitoring
- Clinical pharmacist consultation in OSP = reduced doses + increased non-opioid use without increasing post-op pain
- Dedicated pain management pharmacists show demonstrated reductions in opioid use and naloxone use
- Real-time EHR dashboards displaying MME trends, PDMP compliance, naloxone rates, and benzo co-prescribing drive cross-departmental accountability.
- Transitions of Care remain a critical challenge

TJC Pain Management Standards: #6 | ASHP Opioid Stewardship Guidelines | Am J Health-Syst Pharm 2023 [systematic review]

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Opioid Stewardship Programs: Key Components & Hospital Implementation

Patient Eligibility & Risk Stratification – Policies and Procedures Define criteria for OSP enrollment. PDMP query mandatory at ED, med rec, and discharge. Policies and Procedures are imperative.	Prescriber Education & Feedback / Culture Consideration Provide individualized prescribing data to physicians. Dashboard-driven peer comparison of MME, naloxone rates, and benzo co-prescribing. Provide documentation and analytics in support.
Auditing & Metrics Tracking Track: MME trends, opioid-to-non-opioid ratio, naloxone prescribing rates, PDMP compliance, opioid-related adverse events, and readmissions.	Naloxone Use & MAT Integration Automate naloxone triggers at discharge (≥50 MME, opioid+benzo, OUD history). Initiate or facilitate MOUD for patients with OUD during, prior to hospitalization.
Formulary Management – Multidisciplinary Team Promote non-opioid analgesics and opioid-sparing protocols. Review high-dose opioid approvals. Consider behavioral health and case management.	TJC Compliance Requirements The Joint Commission requires formal pain management which should include opioid stewardship program. Document all OSP activities for accreditation readiness. Need leadership support.

JCAHO Pain Standards | ASHP OSP Toolkit | Am J Health-Syst Pharm 2023 [Interprofessional OSP Model]

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Florida PDMP: E-FORCSE Requirements (FS 893.055)

- Prescribers AND dispensers MUST consult E-FORCSE for patients ≥16 years for Schedule II–V for new AND refill prescriptions
- Reporting exemptions: correctional facilities, admitted hospice, non-opioid CV's, drugs administered (not dispensed), patients under age 16
- Willful and knowing failure to consult is a first-degree criminal misdemeanor
- Mandatory next-business-day reporting
- If system operationally unavailable may dispense a 3-d supply and document accordingly
- HIPAA and Patient Confidentiality must be protected. NO UNAUTHORIZED ACCESS
- Note: Pharmacy technicians may be delegated access to E-FORCSE

FL Statute 893.055 (E-FORCSE) | FL DOH PDMP: floridahealth.gov | E-FORCSE: e-forcse.com

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Patient Counseling Opioid Prescription

- Florida pharmacy law requires ALL outpatient prescriptions [new and refill] OFFER TO COUNSEL and conduct prospective DUR on all prescriptions
 - Pharmacist discretion on what to counsel.
- Important considerations given to MME, indications [acute v chronic pain], reasonable expectations on pain-relief, complementary and alternatives, drug-drug interactions, therapeutic duplication, duration of treatment, adverse effects, proper storage, disposal options, household risk and potential for dependence, addiction, misuse and abuse
- Referral to treatment: If abuse, misuse, dependence, addiction, or opioid use disorder is suspected, use a nonjudgmental approach and refer patients to resources.
 - Remember Rosenhan
- Document counseling provided, naloxone recommendations, referrals, and patient understanding
- Treatment resources include 911, 211, findtreatment.gov, SAMHSA National Helpline, MOUD providers [buprenorphine]

FL Rule 64B16-27.820 Patient Counseling, 64B16-27.810 Prospective Drug Use Review, FL 456.44 Controlled Substance Prescribing

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Clinical Benefits of E-FORCSE Consultation in the Hospital

PDMP critical for inpatient concerns and dispensing

Sure, Red-Flags may trigger possible misuse or diversion, but may also alert to:

- Multiple prescribers may alert to care considerations beyond doctor shopping
- Early fills may show pattern of non-compliance or lack of effectiveness
- Dangerous combinations may show high risk behavior and need for case management intervention
- Existing chronic opioid therapy may show tolerance and legitimate pain
- Look for patterns and evaluate regimens as clinicians, not private investigators
- Upon discharge counseling can calculate existing home supply
- Initiate conversations if concerns with addiction for possible long-acting injectable buprenorphine inpatient

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E-FORCSE PDMP: Hospital Pharmacy Workflow Best Practices

Emergency Department	Admission Med Reconciliation – Beyond Suspicion
Check PDMP for ALL patients with pain complaints, altered mental status, or overdose.	Compare reported home CS medications against PDMP history. Identify discrepancies before admission orders.
Inpatient Monitoring	Discharge Planning and PDMP Considerations
Flag patients with risk and OUD for pharmacist-led clinical review. Consult pain management/addiction medicine as appropriate.	Ensure CS aligns with documented clinical indication. Verify naloxone has been ordered and counseling documented.
Pain Agreement Reconciliation	Documentation should be objective, brief, and non-judgmental
Identify patients with active pain agreements on admission. Assess with inpatient treatment and discharge planning.	Avoid labels such as suspicious patient, drug seeking behavior. Caution with clinical notes.

FL Statute 893.055 (E-FORCSE) | E-FORCSE: e-forcse.com | ASHP PDMP Integration Resources

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Valid Prescription Requirements & Corresponding Responsibility

- All prescriptions must be issued for a "legitimate medical purpose by an individual practitioner acting in the usual course of professional practice"
- Prescriber valid DEA registration, acting within scope of practice, bona fide patient-prescriber relationship, legitimate medical purpose
- Pharmacist has CORRESPONDING RESPONSIBILITY with prescriber — must not fill prescriptions known or suspected to be invalid
- FL Board Rule 64B16-27.831: "every patient's situation is unique" — independent professional judgment required; duty to attempt resolution before refusing
- Duty to report: prescribers involved in diversion must be reported to FL DOH
- FL ID requirement (FS 465.0155, 893.04) for pick up: valid photo ID for patients not personally known; real-time health plan eligibility verification acceptable

21 CFR 1306.04 | FL Statute 465.0155, 893.04 | FL Board of Pharmacy Rule 64B16-27.831 | FL Statute 893.055

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Corresponding Responsibility: Fifth Circuit Court Pushback (2025)

Traditional DEA Doctrine	5th Circuit Rejects DEA's Interpretation 2/13/26
- Federal rules places corresponding responsibility on pharmacists — not just prescribers — to ensure every CS prescription serves a legitimate medical purpose. - DEA has prosecuted pharmacists who filled prescriptions they "should have known" were invalid, even when facially valid. - FL Board Rule 64B16-27.831 mirrors this: independent judgment required by pharmacists; may not blindly fill. - Duty to report: prescribers involved in diversion must be reported to FL DOH.	- Major Legal Decision. Although non-binding and only an isolated circuit [LA, MS, and TX]. - Key holding: Corresponding responsibility is NOT an independent strict-liability duty to investigate every suspicious indicator. - Pharmacists liable ONLY if: 1) fills 2) an invalid prescription 3) <u>knowingly</u>. - The duty arises only when red flags are "obvious" and cannot reasonably be resolved through standard due diligence.

5th Circuit: cas.uscourts.gov/opinions/pub/25-60068-CV0.pdf | 21 CFR 1306.04 | FL Board Rule 64B16-27.831 | thefidalawblog.com (2025)

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Shortages of Controlled Substances (Yes, Still a Critical Matter)

- Drug shortages remain one of the **top hospital pharmacy challenges in 2026**
- Especially:
 - Injectable opioids (e.g., fentanyl, hydromorphone)
- Effects:
 - Forced therapeutic substitutions, increased error risk, Higher cost alternatives

Pharmacists balancing:

- Pain control vs. availability vs. safety
- Access barriers and legitimate-use "deserts"
 - Corporate safeguards, wholesaler limits, and fear of enforcement can create de facto "opioid deserts" or "stimulant deserts," especially in rural or minoritized communities.
- Pharmacists are caught between duty to stock/dispense and real fears of audits, contract terminations, or reputational risk.
- Proactively communicate shortages to prescribers; suggest evidence-based alternatives; document all therapeutic substitutions

FDA Report to Congress CY 2024 @ <https://www.fda.gov/media/189325/download>

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ASHP Drug Shortage List; only partial

- Amphetamine ER and mixed salts IR
- Clonazepam Oral Tablets
- Dexmethylphenidate ER Capsules
- Dexmedetomidine Inj and premix
- Dextroamphetamine ER Capsules
- Diazepam Oral solution and Injection
- Dronabinol capsules
- Etomidate Inj
- Fentanyl Inj and Transdermal
- Hydrocodone/APAP Tab
- Hydromorphone Inj and IR oral
- Ketamine Inj
- Lisdexamfetamine Caps
- Lorazepam Inj and Tablets
- Meperidine Inj and oral solution
- Methadone Oral Solution
- Methylphenidate ER
- Methylphenidate IR
- Midazolam Inj
- Morphine Inj, oral solution, IR tabs
- Oxycodone and APAP
- Oxycodone IR
- Remifentanyl
- Testosterone Inj and Transdermal

<https://www.ashp.org/drug-shortages/current-shortages>

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Handling Drug Shortages

- Pharmacists must balance clinical impact, safety, cost, future availability and ethical allocation
- MUST proactively monitor and even anticipate shortages
- Need for quick response drug shortage management protocols/process
- Communicate early and across disciplines
- Implement conservation strategies and protect critical-use inventory
- Avoid gray market vendors when possible (remember DSCSA)
- Leverage technology

Understanding and Managing Drug Shortages @ <https://www.ashp.org/drug-shortages/current-shortages>

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Pain Treatment Agreements & Florida Requirements (FS 456.44)

- Opioid Treatment Agreements (OTAs) are risk-management tools — NOT enforceable contracts in the classic legal sense (no true bilateral consideration)
 - ✓ ~27 States required
 - ✓ Florida FS 456.44: chronic non-malignant pain must be prescribed by a single physician or referred elsewhere and must be "seen" at intervals not to exceed 3 months
 - ✓ ANY Signs or symptoms of Substance Abuse, FL requires immediate referral to board-certified pain specialist, addiction medicine, or mental health facility
- Typical elements include single prescriber/pharmacy, urine drug screens, no early refills, risk disclosure, conditions for continuation or discontinuation
- Hospital implications: ask on admission — does the patient have an active pain agreement? Evaluate discharge plan fit; document transition of care

FL Statute 456.44 | Milbank Quarterly OTA Policy Review: online.library.wiley.com/doi/10.1111/468-0009.32039 | FSMB Model Policy on CS Prescribing

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NarxCare & Algorithmic Risk Scoring Software: Tools and Tensions

- Transforms PDMP data into automated risk scores — integrated into Florida's E-FORCSE portal and
 - ✓ Should be used as a screening aid not a reason to deny care
 - ✓ Dispensing trend flags: cash payment patterns, controlled/non-controlled drug ratios, geographic clusters, early fill frequencies — analyzed automatically by DEA and corporate systems
- Super-chain pharmacies may use algorithmic data to block prescribers — creating legitimate health equity and patient access concerns
- Hospital System Administrators must be able to defend alert thresholds, analytics outputs, and follow-up documentation if DEA audit arises or legal malpractice claims arise

NarxCare: appriishealth.com/narxcare | ORT: Webster & Webster 2005 (Pain Med) | DEA ARCOs: deadiversion.usdoj.gov/arcos

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FL Board of Pharmacy Guidance on Filling Controlled Substances

"The Board of Pharmacy recognizes that it is important for the patients of the State of Florida to be able to fill valid prescriptions for controlled substances. In filling these prescriptions, the Board does not expect pharmacists to take any specific action beyond exercising sound professional judgment. Pharmacists should not fear disciplinary action from the Board or other regulatory or enforcement agencies for dispensing controlled substances for a legitimate medical purpose in the usual course of professional practice. Every patient's situation is unique and prescriptions for controlled substances shall be reviewed with each patient's unique situation in mind. Pharmacists shall attempt to work with the patient and the prescriber to assist in determining the validity of the prescription."

"General Standards for Validating a Prescription: Each prescription may require a different validation process and no singular process can fit each situation that may be presented to the pharmacist. There are circumstances that may cause a pharmacist to question the validity of a prescription for a controlled substance; however, a concern with the validity of a prescription does not mean the prescription shall not be filled. Rather, when a pharmacist is presented with a prescription for a controlled substance, the pharmacist shall attempt to determine the validity of the prescription and shall attempt to resolve any concerns about the validity of the prescription by exercising his or her independent professional judgment."

FL Board of Pharmacy Position Statement | FL Statute 465.0155, 893.04, FL Rule 64B16-27.031

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TOC

Hospital discharge is the most critical failure point for long-term opioid initiation and continuity gaps

Transition of Care: A Moment of Opioid Risk

- Problems at discharge: overprescribing, poor communication with outpatient providers, duplicate therapies, no taper plan, missing naloxone
- Long-term opioid use can begin from a SINGLE short inpatient exposure — especially post-surgical
- New expectation: pharmacists manage the discharge opioid plan, not just inpatient medication orders
- Collaborative stewardship: deliberate handoff to primary care or community pharmacist at discharge — with shared documentation
- Key question: "Who owns the taper plan and naloxone prescription after hospitalization?" — must be explicitly documented
- Shared protocols, shared data, and sometimes shared liability with external pharmacies is now a reality

Am J Health-Syst Pharm 2024 (Transition of Care OSP) | ASHP Opioid Stewardship Resource Center: ashp.org | CDC Opioid Prescribing Guideline 2022

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Naloxone Evolving as Standard of Care

- Available as nasal sprays and injection
- Pharmacists play a central role in identifying patients at increased overdose risk and recommending naloxone when appropriate
- Naloxone co-prescribing is NOW STANDARD OF CARE in many situations
 - Co-prescribe when: high MME, opioid + benzodiazepine, history of SUD, OUD diagnosis
 - Florida requires all CII prescriptions for traumatic injury with a severity score of 9 or greater to concurrently prescribe an opioid antagonist
- Embed opioid safety checklists into EHR discharge order sets, workflow medication reconciliation, opioid stewardship initiatives, and transitions of care
- Administration of naloxone is protected under good Samaritan laws

CDC Opioid Prescribing Guideline 2022: cdc.gov/opioids | FL Statute (RS s9 co-prescribing) | ASHP Opioid Stewardship Resource Center: ashp.org

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Naloxone Patient Access

- Florida's Surgeon General Statewide Standing Order for Naloxone
 - Allows patients and caregivers to possess, store, and administer naloxone in good faith to a person believed to be experiencing an opioid overdose, even if that person does not have a prescription for naloxone.
- Emergency responders, law enforcement officers, paramedics, and emergency medical technicians may possess, administer, and store auto-injector 2 mg/0.4mL, 2 mg/2 mL nasal spray immune from civil and criminal liability
- Pharmacy must maintain a copy of the standing order
- FDA has approved Naloxone OTC: 4 mg intranasal
 - Most insurance companies /pbms cover naloxone OTC
- Hospitals should have AUTOMATIC naloxone triggers at discharge — not physician-opt-ins
- "Med-to-bed" programs provide and educate bedside naloxone before discharge
- Track metrics: naloxone dispensing rates, opioid prescribing trends, post-discharge follow-up call completion

[FL§381.887] Emergency Treatment for Suspected Opioid Overdose: <https://floridasparmacy.gov/pdfs/standing-order-naloxone.pdf>

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Naloxone Patient Access

Check PDMP for ALL patients with pain complaints, altered mental status, or overdose	Admission Med Reconciliation – Beyond Suspicion Compare reported home CS medications against PDMP history. Identify discrepancies before admission orders.
Inpatient Monitoring Flag patients with risk and OUD for pharmacist-led clinical review. Consult pain management/addiction medicine as appropriate.	Discharge Planning and PDMP Considerations Ensure CS aligns with documented clinical indication. Verify naloxone has been ordered and counseling documented.
Pain Agreement Reconciliation Identify patients with active pain agreements on admission. Assess with inpatient treatment and discharge planning	Documentation should be objective, brief, and non-judgmental Avoid labels such as suspicious patient, drug seeking behavior. Caution with clinical notes

FL Statute 893.055 (E-FORCSE) | E-FORCSE: e-force.com | ASHP PDMP Integration Resources

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Naloxone Distribution: Technician Support in Hospital Programs

Support Documentation and Inventory Tracking Manage tracking for naloxone use, replacement and par levels. Check expiration dates and package integrity. Maintain inventory and stock throughout the hospital.	In Preparation for Dispensing Prepare naloxone kits for pharmacist verification. Ensure correct formulation, dose, and quantity per prescriber order.
"Med-to-Bed" Program Support Coordinate delivery of bedside naloxone before discharge. Confirm pharmacist has completed or scheduled patient/family training. Document delivery in the dispensing system.	Community Pharmacy Coordination Technicians can assist in contacting community pharmacies at discharge to confirm naloxone prescription can be filled at the patient's preferred location for continuity of supply.
Disposal & Return Programs Inform patients about take-back events, mail-back programs, and the ~17,000 authorized receptacles nationwide for unused medications. Check local pharmacies for authorized receptacles	Metrics Support Technicians can support tracking of naloxone dispensing rates, patient receipt of education for OSP reporting. Compile reports and serve on committees to improve patient care and safety

ASHP Naloxone Dispensing Resources | SAMHSA Opioid Overdose Prevention Toolkit | FL Statute (RS s9 co-prescribing) | DEA Take-Back Program

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PDMP Assistance: Technicians Support E-FORCSE Queries

- Pharmacy technicians support PDMP queries under direct supervision
 - Initiate E-FORCSE query, retrieve and flag concerning findings.
 - Document reasons for PDMP non-consultation, audit records and perform quality reviews and reports, assist during diversion or compliance investigations
 - Technicians should NOT interpret PDMP results —reserve clinical judgments for pharmacist
- Can help verify patient identification before querying: must match exactly for reliable results, reconcile aliases and missing inconsistent information
- PDMP training for technicians should be included in annual competency assessments and onboarding
- Technicians could and should serve as delegates for access

FL Statute 893.055 (E-FORCSE) | FL Board of Pharmacy Technician Rules 64B16 | E-FORCSE: e-force.com

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Red Flag Analysis for Controlled Substances

- Fills requested on government benefit payment days
- Cash payment — especially with no insurance
- Demanding specific brand, manufacturer, or formulation
- Multiple doctors (doctor shopping) or multiple pharmacies
- Traveling significant distance from home or prescriber
- Appearing agitated, intoxicated, or drug-seeking
- Opioid + benzodiazepine combination — major respiratory risk
- Vague directions ("take as needed") on high-abuse-potential agents
- Full quantities without prior prescription history
- Therapeutic duplications or clinically irrational combinations
- Prescription pattern deviating substantially from that prescriber's normal
- Prescriber outside usual scope of practice or geography
- Early refill requests without documented clinical justification
- Unusual times: early morning, evenings, or holidays

[FDA Federal Register 2025-01536](#) | [thefdaaweblog.com \(2023-2025\)](#) | [DEA: deaddiversion.usdoj.gov](#)

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Technician Role in Opioid Safety Counseling Support: Patient Education

Reminder: All clinical education/counseling MUST be provided by the pharmacist

- Technicians identify when counseling is needed (new CS prescription, change in dose, first dispensing of naloxone) gather questions and alert the pharmacist of concerns
- Distribute Pharmacy-approved educational materials
 - CS stored in a secure location inaccessible to others
 - Disposal 4 patient options — self-discard (flush/mix/trash), DEA take-back events, mail-back programs, collection receptacles
- Assist with logistical and operational procedures
 - "Med-to-bed" programs: technicians can prepare and deliver bedside naloxone kits before discharge — pharmacist verifies counseling completion
 - Discharge packet preparation: technicians prepare safe use handouts, naloxone instructions, and disposal information for pharmacist to review with patient
 - Documentation: technicians help document counseling offer/acceptance/refusal in the medication administration record or dispensing system

[FL Statute 465.003 \(Pharmacist Counseling\)](#) | [DEA Take-Back Program](#) | [ASHP Naloxone Patient Education Resources](#) | [FL Board of Pharmacy 64B16](#)

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Are Hospitals the New "Leak Point" for Controlled Substance Risk?

As retail pharmacy becomes more closely monitored, enforcement pressure may be shifting upstream to hospital settings — which historically have had less rigorous CS oversight.

Short Admissions Brief stays reduce continuity of CS oversight and longitudinal patient knowledge — pattern detection is harder.	Multiple Prescribers Fragmented prescribing by specialists, residents, and attendings increases ADC discrepancy risk and accountability gaps.
Less Outpatient Continuity Patients may obtain CS inpatient that would trigger red flags at retail pharmacy, bypassing outpatient safeguards.	Advanced Analytics Required DEA now expects ADC usage analysis, wastage pattern review, kit/box return tracking, and prescriber-level outlier monitoring.
PDMP Underused Inpatient Many inpatient settings still do not consistently check PDMP. Best practice: ED → admission med rec → discharge check.	Audit Trail Imperative Documentation is a legal shield. Witnessed wastage must be real-time — never reconstructed after the fact.

[thefdaaweblog.com: Hospitals Do You Know Where Your CS Are? \(2024\)](#) | [DEA Diversion Control Division](#) | [ISMP Medication Diversion Resources](#)

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Compelling DEA Hospital Civil Settlements

Institution	Settlement	Key Violation / Outcome
McLaren Health Care (MI)	\$7.75M	2021 — Schedule II Rx violations, recordkeeping failures, late theft reporting. 3-yr MOA.
Sovath Health (VA)	\$4.36M	2022 — Pharmacy tech: 11,000+ Sched. II doses diverted. Nurse replaced fentanyl with saline. Non-prosecution agreement.
Pikeville Medical Ctr (KY)	\$4.39M	2021 — Pharmacy tech diverted 62,780 Sched. II doses. Husband distributed drugs in the community. 3-yr MOA.
Univ. of Michigan Health (MI)	\$4.30M	2018 — Nurse fatally overdosed. Anesthesiology resident overdosed. Deficient recordkeeping. 15 unlicensed locations involved. 3-yr MOA.
Cheshire Medical Ctr (NH)	\$2.00M	2022 — 657 fentanyl IV bags unaccounted; audit revealed 17,961 additional missing doses.
Palomar Health (CA)	\$250K	2024 — Fentanyl diverted from ADCs over 5 months. Entered MOA; increased security & training required.

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DEA Inspections: What Every Hospital Pharmacist Must Know

1. Notice of Inspection — Form 82 DEA may arrive announced or unannounced. COR or authorized agent must review and sign Form 82. Conducted at reasonable times and in a reasonable manner.	2. Scope of Inspection May inspect and copy all records, audit inventory, review storage, ordering, and disposal documentation, in all areas, esp ADC. DEA focuses on systems not missing drugs.
3. Right to Refuse / Warrant Facilities may legally refuse consent. DEA may then seek an administrative inspection warrant. Know your institutional protocol BEFORE DEA arrives.	4. Inspection Triggers Random cyclic (every 3–5 years); anonymous tips; outlier data flagged by ARCOS or SORS; diversion reports. Adverse findings → Letter of Admonition, penalties, or prosecution.
5. Documentation is your Legal Shield Thorough records of legitimate dispensing decisions, red flag resolution, PDMP checks, and clinical justification for high-dose or off-label CS use protect individual pharmacists.	6. Mock Inspections and Diversion Prevention Practices Conduct internal mock DEA-style audits annually. Maintain an inspection-ready binder: DEA registrations, biennial inventory, receipt/disposal records, audit logs.

[thefdaaweblog.com: I Hear You Knockin' Parts 1-3 \(2021\)](#) | [Mock Inspections \(Sep 2025\)](#) | [Inspection Binder \(Aug 2025\)](#) | [DEA 21 CFR 1316](#)

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DEA Order to Show Cause: What Every Hospital Pharmacist Must Know

- A Show Cause Order initiates proceedings to revoke or suspend a DEA registration
 - Triggers can include diversion issues, recordkeeping discrepancies, suspicious orders, dispensing or prescribing patterns and security weaknesses / failures (ADC), regulatory non-compliance / non-reporting

Upon receipt:

- Coordinate with legal IMMEDIATELY...consider personal legal representation
- Do NOT respond or communicate without attorney guidance EVER
- Preserve ALL records — Never destroy anything

- Ensure your institution performs mock inspections, has a response team and a culture of reporting
- Individual pharmacists may receive separate Show Cause Orders and risk losing their ability to handle CS Documentation is your best defense

[thefdaaweblog.com: DEA Order to Show Cause \(Apr 2025\)](#) | [DEA Form 106: deaddiversion.usdoj.gov](#) | [21 CFR 1301.76](#)

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Current State of Practice: Corporate Policies vs. Statutory Law

- A critical tension exists between professional practice, corporate policies, and statutory law
 - Pharmacists and technicians are left balancing license, patient therapy, risk, corporate oversight, sometimes ambiguous law and personal bias
- Pharmacists/Technicians must reconcile employer policy with legal/moral obligations and liabilities
 - If financial liability is your biggest concern get malpractice insurance and retain a lawyer
 - If licensure is your biggest concern, then familiarize yourself with the rules, attend Board of Pharmacy Disciplinary Meetings and practice within the four concerns of the law
 - If job security is your biggest concern, then follow your policy and procedure manual
 - If clinical impact is your biggest concern, then become BCPMP
- Also remember pain hurts...our professional responsibility is to fill valid prescriptions and support pain relief within the boundaries of the law

theftslawblog.com: Prescribing/Dispensing Red Flags (2024, 2025) | FL Board of Pharmacy 64B16-27.831 | 21 CFR 1306.04 | ASAM: asam.org (Jul 2024)

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The Evolving Landscape of Controlled Substances: 2026 Regulatory Updates, Technology Innovations, and Stewardship Best Practices

Jessica M. Lemoine, PharmD, MS
Director of Pharmacy
Baptist Health South Florida

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What's Making Headlines

Miami (2023)

Nurse at hospital caught and admitted to stealing fentanyl and midazolam

- Arrested and charged with grand theft and tampering with a consumer product
- Held in correctional center on \$22,000 bond

New Hampshire (2022)

At least 200 bags of fentanyl went missing in a four-month period

- The nurse allegedly admitted to taking them
- Licenses temporarily revoked
- Nursing license of the hospital CNO temporarily revoked pending hearing
- Pharmacy license of the hospital pharmacy director was suspended temporarily
- Pharmacy board pending decision to suspend or revoke pharmacy permit

Source: C (2023, August 16). Nurse admits to stealing fentanyl for sale. Miami Herald online via Local 10 News. <https://www.local10.com/story/news/2023/08/16/nurse-caught-stealing-fentanyl-midazolam/7048484002/>
Harris, R. (2022). A nurse who stole 200 bags of fentanyl from a hospital. Boston Globe. Retrieved from <https://www.boston.com/news/health/2022/08/16/nurse-caught-stealing-fentanyl-midazolam/>

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Corresponding Responsibility

21 CFR § 1306.04(a) – Purpose of Issue of Prescription
“A prescription for a controlled substance to be effective must be issued for a legitimate medical purpose by an individual practitioner...**The responsibility for the proper prescribing and dispensing of controlled substances is upon the prescribing practitioner, but a corresponding responsibility rests with the pharmacist who fills the prescription.**”

U.S. Drug Enforcement Administration. (2020). Purpose of issue of prescription (21 CFR § 1306.04).

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DEA Enforcement Actions

Corresponding Responsibility

Elk Pharmacy (2024)

- \$500,000 civil penalty
- Federal injunction restricting controlled substance dispensing
- Dispensed opioids despite clear “red flags”** indicating potential misuse or diversion
- Dispensed **high-dose, long-term opioid prescriptions exceeding guideline**
- Filled prescriptions for patients showing **doctor shopping / pharmacy shopping behavior**
- Filled prescriptions from a **provider barred from prescribing controlled substances**

Record Keeping

Caduceus USA Medical Pharmacy, LLC (2020)

- \$250,000 civil penalty
- Surrendered DEA registration
- Failed to maintain **accurate records** of controlled substances purchased and dispensed
- Failed to perform required **biennial inventory count**
- Did not **maintain controlled substance records separately** from general business records
- Distributed a controlled substance outside the scope of its DEA registration

U.S. DOJ (2024). Court orders Elk pharmacy to pay \$500K and restrict dispensing. <https://www.justice.gov/opa/pr/2024/08/2024-08-01-elk-pharmacy-court-orders>
U.S. DOJ (2020). Court orders US medical pharmacy to pay \$250K and restrict dispensing. <https://www.justice.gov/opa/pr/2020/06/2020-06-01-caduceus-usa-medical-pharmacy-court-orders>

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Preventing Diversion

- Controlled substance (CS) diversion within healthcare systems can create serious risks for patient safety, cause significant harm to the individual diverting the drugs, and expose organizations to substantial legal and regulatory liability.
- Diversion jeopardizes patients both directly and indirectly - through inadequate pain management, inaccurate or incomplete medical documentation, potential exposure to infectious diseases from contaminated drugs or needles, and impaired performance by healthcare workers.
- Beyond patient harm, diversion also places the organization at risk for regulatory violations, fraudulent billing, legal consequences, and erosion of community trust.

Source: The Urban Institute. (2019). Risk of diversion of drugs within healthcare facilities: a multiple-systems review. Patterns of diversion, consequences, detection, and prevention. <https://doi.org/10.31233/osf.io/zt9w2>
U.S. Drug Enforcement Administration. (2020). Patterns of diversion of drugs within healthcare facilities: a multiple-systems review. Patterns of diversion, consequences, detection, and prevention. <https://www.dea.gov/diversion>

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Recognizing Suspect Impairment

- Poor judgment
- Memory lapses
- Drop in attendance and performance at work
- Appears fearful, anxious, or paranoid, with no reason
- Volunteering for shifts or duties outside their norm
- Person may exhibit some physical signs such as tremors, sweating, changes in appetite and sleep patterns

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Reporting Guidelines for Suspected Diversion

- Immediate Internal Reporting
- Secure Evidence and Protect Patients
- Conduct a Timely, Documented Investigation
- DEA Reporting Requirements
- State and Local Reporting

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Treatment and Recovery Pathways for Impaired Personnel

State Professional Health Programs (Preferred Pathway)

- Professional Health Programs (PHPs) are considered the gold standard for impaired healthcare workers.

What they provide:

- Confidential assessment and referral to treatment
- Structured treatment recommendations
- Long-term monitoring (often 3-5 years)
- Mandatory drug testing
- Documentation of fitness for duty

Employee Assistance Programs (EAP)

- EAPs are a supportive entry point, but not sufficient alone for confirmed impairment

What they provide:

- Initial screening
- Confidential counseling
- Referral coordination
- Support for stress, burnout, or early substance misuse
- EAPs should be used in conjunction with formal treatment and monitoring programs

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Controlled substance diversion can occur at any point in the Medication Use Process

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Common Risk Points and Methods of Diversion

Procurement and Storage

- Purchase order and packing slip removed from records
- Unauthorized individual orders CS on stolen DEA 222 forms
- Product container compromised

Prescribing

- Prescription pads are diverted or forged to obtain CS
- Prescriber self-prescribes CS
- Verbal orders for CS created, but not verified by the prescriber
- Written prescriptions altered by patients

Preparation and Dispensing

- CS are replaced by product of similar appearance when prepackaging
- Removing volume from pre-mixed solutions
- Multi-dose vial overflow diverted
- Prepared syringe content replaced with saline solution

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Common Risk Points and Methods of Diversion

Administration

- CS are withdrawn from ADC on discharged or referred patient
- Medication is documented as given but not administered to the patient
- Waste is not adequately witnessed and subsequently diverted
- Substitute drug is removed and administered while CS are diverted
- Increased use of the automated dispensing cabinet Override function
- Inventory function without dispense or refill action
- Frequent transaction cancellations

Waste, Removal and Destruction

- Offer to administer medications to patients that are not under the person's care
- Wasting medication without a witness
- CS waste is removed from unsecure waste container
- CS waste in syringe replaced with saline
- Expired CS are diverted from holding area

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**ASHP Controlled Substances Diversion Prevention Program
Assessment Tool**

ORGANIZATIONAL-LEVEL QUESTIONS

Organization Oversight and Accountability

0.01 The organization has an established Controlled Substances Diversion Prevention Program (CSDDP) committee that provides leadership and direction for developing policies and procedures for overseeing the CSDDP.

0.01.1 The CSDDP committee includes representation from (select all that apply):

- ☐ Administration
- ☐ Anesthesia
- ☐ Communications/Media Relations
- ☐ Compliance
- ☐ Employee Health
- ☐ Human Resources
- ☐ Infection Control
- ☐ Information Technology
- ☐ Legal
- ☐ Medical Staff
- ☐ Nursing
- ☐ No
- ☐ Not Applicable

- Practical resource to help organizations determine how their site aligns with the best practice recommendations provided in the **ASHP Guidelines on Preventing Diversion of Controlled Substances (2022)**.
- Following completion of the gap assessment, the results reveal opportunities for enhancement and support the creation of a targeted action plan for the organization.

Control Level	Measures
Core Elements	- Legal and Regulatory Requirements - Organization Oversight and Accountability
System Level Controls	- Human Resource Management - Automation and Technology - Monitoring and Surveillance - Investigation and Reporting
Individual Level Controls	- Chain of Custody - Storage and Security - Internal Pharmacy Controls - Prescribing and Administration - Returns, Waste and Disposal



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Organization and Oversight Accountability

- **Promote a Team-Based Approach**
 - Encourage open communication, shared responsibility, and non-punitive reporting so staff feel safe raising concerns.
- **Controlled Substance Diversion Prevention Committee**
 - Committee representatives should include but not limited to medical staff, nursing, security, human resources, compliance, risk management, administration, legal, communications, information technology and employee health.
 - Provide leadership and direction for developing policies and procedures for overseeing the controlled substance diversion prevention program.
 - Monitor surveillance data, review cases, and close process gaps.
- **Provide Ongoing Staff Training**
 - Educate teams on diversion risks, red flags, and proper documentation practices to maintain vigilance.



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Florida State Highway Patrol

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Effective Controls

21 CFR §1301.71-Security Requirement
All registrants must provide **"effective controls and procedures to guard against theft and diversion of controlled substances."**

- Well educated and vigilant staff is a powerful resource in the fight against drug diversion
- Training can be an effective control
 - Training should be:
 - Standardized-employee onboarding, annually
 - Measurable-knowledge check/quizzes
 - Documented

© 2023 Drug Enforcement Administration (DEA). Security requirement: 21 CFR § 1301.71.

The diagram illustrates the structure of the Controlled Substance Surveillance Program. It features a header banner with the FSHP logo, the text "60th Annual Meeting", and the slogan "Sparkle Shine Celebrate!". The main title "Controlled Substance Surveillance Program" is displayed on the left. On the right, a vertical flowchart shows the hierarchy: the "Drug Surveillance Oversight Committee" (System Level) at the top, followed by the "Drug Diversion Task Force (DDTF)" (Local/Site Level), and the "Drug Diversion Response Team (DDRT)" (Local/Site Escalation) at the bottom. The boxes are connected by vertical lines, indicating a sequential or reporting relationship.

Controlled Substance Surveillance Program

- Drug Surveillance Oversight Committee (System Level)
 - Drug Diversion Task Force (DDTF) (Local/Site Level)
 - Drug Diversion Response Team (DDRT) (Local/Site Escalation)



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Drug Surveillance Oversight Committee

System Level

- **Membership:** Executive Sponsor, Medical Director, Anesthesia, Nursing, Pharmacy, Risk Management, Employee Health, and Legal
- Review the compliance of the drug diversion program
- Conducts yearly audits of Drug Diversion Task Force Program compliance
- Ensure compliance with regulatory requirements e.g., Drug Enforcement Administration (DEA), regulatory boards, survey agencies, accreditation standards, law enforcement, system policies
- Evaluate and review new emerging solutions
- Develop new policies and procedure for controlled substances

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Drug Diversion Task Force (DDTF)

Local/Site Level

- **Membership:** Hospital Leadership (COO), Chief Nursing Officer (CNO), Chief of Anesthesia, Directors of Nursing(DON), Director of Pharmacy (DOP), Director of Security, Director of Human Resources, Director of Risk, Director of Quality, and Employee Health
- Review and trend *monthly* key performance indicators, auditing data and compliance metrics for Pharmacy, Anesthesia and Nursing Departments
- Review user and area access
- Assess data for opportunities for improvement and develop action plans

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Drug Diversion Response Team(DDRT)

Local/Site Escalation

- **Membership:** Hospital Leadership (COO), Chief Nursing Officer (CNO), Chief of Anesthesia (as needed), Directors of Nursing (DON), Director of Pharmacy (DOP)- CHAIR, Director of Security, Director of Human Resources, Director of Risk and Employee Health
- Responsible for leading and directing the investigation and manages the investigation of all reports suspected drug diversion
- 24-hour escalation time frame
- Develop recommendations and next steps with input from all disciplines
- Incident Reporting

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Integrating Technology

Key Capabilities:

- **Continuous Data Collection and Analysis**
 - Integrate data from multiple sources—such as automated dispensing cabinets (ADC) electronic health records (EHRs), RFID tracking, and AI-driven analytics—to provide continuous visibility into medication handling and usage.
- **Early Warning and Rapid Detection**
 - Gather and analyze data from EHRs, dispensing systems, and other clinical sources to detect unusual patterns or discrepancies as they emerge. This proactive approach improves early detection of adverse events and diversion risks.
 - Advanced monitoring platforms use AI and machine learning to identify emerging safety concerns, abnormal access behaviors, or inventory irregularities, enabling faster intervention.
- **Automated Reporting & Prioritization**
 - Automation reduces reliance on manual reporting, improves accuracy, and prioritizes high-risk signals for investigation, streamlining hospital oversight workflows.

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Evaluating Drug Diversion Technologies

	Option 1	Option 2
Primary focus	Medication reconciliation & discrepancy tracking	AI-powered diversion detection & clinical surveillance
Approach	Transaction-level matching	Behavioral + multi-source analytics
AI sophistication	Moderate (rules + automation)	Advanced (ML risk models, >60 risk factors)
Data sources	Primarily pharmacy + ADC + inventory	7+ systems (EHR, ADCs, wholesaler, HR, etc.)
Detection style	Flags mismatches ("something doesn't add up")	Predicts suspicious behavior patterns
Workflow support	Strong (task queues, investigation tools)	Strong + integrated analytics dashboards
Scope	Pharmacy-focused	Enterprise-wide (pharmacy, nursing, anesthesia, etc.)
Resources	++++	++
Financial Impact	\$5	\$\$\$\$

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Predictive Analytics

Individual Risk Identification Score (IRIS)

- Machine learning driven metric that identifies provides who's behavior suggests risk for controlled substance diversion

Flagged IRIS

For Feb 3, 2026 - Mar 5, 2026

5.6

Current IRIS

For Mar 23, 2026 - Apr 22, 2026

3.7

6 Month IRIS & Activity History

Core Factors that contribute to IRIS Score:

- 1) Action Times
- 2) Waste Networks
- 3) Dispense Trends
- 4) Variance Trends
- 5) Shift Analysis
- 6) Peer Benchmarking
- 7) Anomalous Behavior Detection

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AI Integrated Waste System

Enhances diversion prevention through high-definition, 360-degree video monitoring that documents every disposal event in real time, improving transparency, auditability, and accountability.

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Challenges of Managing Diversion Monitoring Platforms

- **High Data Volume and Alert Fatigue**
 - Effective monitoring requires dedicated pharmacy, nursing, compliance and IT support.
- **Resource and Staffing Burden**
 - Teams can become overwhelmed, delaying investigation of true diversion risks.
 - Smaller hospital may struggle to maintain the personnel for timely review.
- **User Adoption and Engagement**
 - Staff may resist new monitoring process and perceive them as punitive resulting in poor engagement.

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Strengthening Diversion Prevention in Pharmacy Practice

- Pharmacy Technicians play an important role in diversion prevention
- Pharmacy Technicians are the first to detect abnormalities within pharmacy internal controls
- Responsibilities generally fall into three tightly connected areas: **handling, documentation, and reconciliation**

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Medication Handling

- **Technician responsibilities:**
 - Automated dispensing cabinets- restocking and delivery
 - Internal return bin
 - CII Safe/secure vaults
 - Unit dose packaging and IV preparation
 - Witness and documentation of waste often with a Nurse/Pharmacist
 - Damaged product

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Medication Documentation

- **Technician responsibilities:**
 - Tracks dispensing, administration, waste and returns
 - Detailed audit trails for each transaction and users
 - Reconciling invoices with purchased stock
 - Reverse distributor-witness and double check

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Medication Reconciliation

Technician responsibilities:

- Anesthesia machine weekly counts
- Assist Pharmacist with CII safe Monthly count
- CII Safe Compare reports
- Resolve discrepancies at ADC
- Assist with biennial inventory

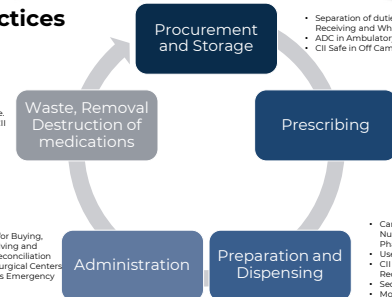
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Best Practices



- **Procurement and Storage**
 - Separation of duties: Buying, CSOS Approval, Receiving and Wholesaler Invoice Reconciliation
 - ADC in Ambulatory Surgical Centers
 - CII Safe in Off Campus Emergency Departments
- **Prescribing**
 - Electronic Orders-No Paper or Verbal Orders
- **Preparation and Dispensing**
 - Camera surveillance house-wide ie Nursing units, Procedural areas, Pharmacy
 - User Access Review
 - CII Safe Compare Report Reconciliation every shift
 - Secure Unit Pouch
 - Mobile delivery unit with code security
- **Administration**
 - Separate Individuals for Buying, CSOS Approval, Receiving and Wholesaler Invoice Reconciliation
 - ADC in Ambulatory Surgical Centers
 - CII Safe in Off Campus Emergency Departments
- **Waste, Removal Destruction of medications**
 - Reverse Distributor-witness and signature. Segregates stock in CII safe

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Summary

- Implement a comprehensive, multidisciplinary approach to ensure shared accountability and oversight
- Deploy technology solutions that enable real-time visibility and predictive analytics to support timely decision-making
- Sustain organizational vigilance through continuous monitoring, routine audits, and staff education and engagement

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Questions?

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The Evolving Landscape of Controlled Substances: 2026 Regulatory Updates, Technology Innovations, and Stewardship Best Practices

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